Community Safety Partnership

PARTNERSHIP PLAN

2017 - 2020

Safer and Stronger Communities
NORTH EAST LINCOLNSHIRE
Safer and Stronger Communities
PARTNERSHIP PLAN 2017/2020

Safer and Stronger Communities Partnership Chair

Scott Young
Temporary Assistant
Chief Constable
Chair of Safer Stronger Communities

Councillor David Bolton
Portfolio Holder for Safer Communities and Public Protection
North East Lincolnshire Council
OUTCOME: FEEL SAFE...ARE SAFE

Foreword

Understanding what matters most to local people, what makes them safe and feel safe is at the heart of this plan. Together we want to build safer and stronger communities where people feel included and able to get involved no matter what their background. Where local people can get along together, can achieve and prosper and go about their daily lives feeling proud about the area they live, work and play.

As a Partnership it is imperative that we continue to reflect and understand what works in order to deliver activity that makes a difference. This plan looks to focus our efforts around outcomes, so when we look back and ask the question, ‘is anyone better off’ we will know with certainty whether or not we have made that difference.

Overall crime has increased slightly but by less than 1% compared to previous years. This is in contrast to the three other Humberside CSP areas which has seen rises ranging from 15% - 17%. This result cannot be underestimated and is testament to the dedicated and committed people working to improve the lives of local people. Burglary continues to reduce and we are now seeing the lowest levels since 2013.

Less people are re-offending and those who do re-offend are committing less offences. This applies to both juvenile and adult offenders with fewer young people entering into the Criminal Justice System than ever before. Much of the reduction in reoffending is thanks to our Integrated Offender Management Programme and Youth Offending Service which helps to divert people away from crime.

That said, crime is still too high and we need to intelligently focus our decreasing resources to ensure we further reduce the number of victims whilst at the same time make our communities safer.

In line with national trends Violent Crime is increasing. Whilst new crime categories introduced by the Home Office covering such things as cyber bullying, harassment and offences linked to social media are now included which has resulted in recorded violence rising both locally and nationally, Violent Crime in North East Lincolnshire remains our biggest challenge.

The 2017-20 period will see a greater focus on undertaking activity that is making a difference.

- We will continue to develop our One System approach to Domestic Abuse and ensure we are working together seamlessly as partner agencies to prevent domestic abuse through early intervention and where it has occurred protect and support victims and their families appropriately. We will also approach perpetrators of domestic abuse differently, seeking to provide support to those wanting to change but continue to pursue and use the full weight of the criminal justice system on those that don’t.

- We will focus our efforts on reducing violent crime in our night time economy so people can go out and enjoy themselves in the knowledge they will be safe.

- We will focus on prevention and early help and recognise that providing timely and appropriate support earlier to families and their children has a greater outcome in the long term.

- We will remain focused on tackling anti-social behaviour and continue to build community cohesion so as people have a sense of belonging and feel safe in their local neighbourhoods.

- We will prioritise our two high demand, worst performing geographical areas and develop two
Foreword (continued)

fully integrated co-located teams made up of dedicated Police Officers and wider agency staff to spearhead this.

• We will put the victim at the centre of everything we do and embed a golden thread which asks “what difference have we made” when somebody becomes a victim.

• We will concentrate on what works around reducing offending and re-offending and continue to take decisive action against perpetrators.

• We will remain focused on supporting drug and alcohol users to tackle their dependencies so as they can reach their full potential.

• We will continue to respond pragmatically together to mitigate reductions in core budgets and resources and develop new ways of working together.

To conclude, we will focus on our most vulnerable residents and communities, on the things that matter the most to local people, and on the crimes that cause the most threat, risk and harm to our residents. We will focus activity around outcomes, and what difference we are making in order to address the things that matter. Working with our Police & Crime Commissioner, Voluntary Sector Colleagues and our local Communities, we will strive to build resilient, safe, vibrant and cohesive communities, where local people can achieve and prosper and say they are proud to come from North East Lincolnshire.

Introduction

This Partnership Plan has been developed utilising analysis from the North East Lincolnshire Joint Strategic Intelligence Assessment (JSIA). The JSIA pulls together a wide range of crime, offending and agency data and provides an accurate assessment of the previous reporting period, including crime trends and emerging issues. The JSIA also incorporates community concerns around crime and anti-social behaviour. The Partnership Plan likewise supports the Humberside Police and Crime Commissioner’s Police & Crime Plan.

This Partnership Plan also supports and contributes towards the North East Lincolnshire Outcomes Framework. The Outcomes Framework has been developed with key stakeholders in North East Lincolnshire and is the means by which local aspirations and intentions will be translated into tangible accountable delivery and action.

The Framework has five Outcomes:

That all people in North East Lincolnshire will:

• Enjoy and benefit from a strong economy
• Feel safe and are safe
• Enjoy good health and well being
• Benefit from sustainable communities
• Fulfil their potential through skills and learning

For further information on the Outcomes Framework visit:

https://www.nelincs.gov.uk/council-information-partnerships/partnerships/commissioning-plan-outcomes-framework/
Outcomes Based Accountability

The Outcomes Framework is underpinned by Outcomes Based Accountability methodology (OBA) developed by Mark Friedman, an American public policy maker. OBA is a disciplined way of thinking and taking action and asks “is anybody better off” as a result.

The Community Safety Partnership will adopt and embed OBA methodology over the next three years of this Partnership Plan to reduce crime and improve community safety and develop indicators and performance measures that contribute towards achieving the outcome that all people in North East Lincolnshire “Feel safe and are safe”.

Understanding the basics of Outcomes Based Accountability

OBA starts with focusing on the desired end result and then working backwards step by step to understand what is required to achieve the end result or outcome.

When developing local activity the Community Safety Partnership will adopt and consider the key principals of OBA as follows:-

Outcomes - The conditions of well-being we want for our children, families and wider communities as a whole.

Indicators - How we measure these conditions.

Baselines - What the measures show about where we’ve been and where we are headed.

Turning the Curve - What success looks like if we do better than the baseline.

Performance Measures - How we know if programmes and activities are working by asking three simple questions ‘How much did we do?’, ‘How well did we do it?’, ‘Is anyone better off?’.

Partnership Indicators

The JSIA has identified the following areas of focus which will act as our key Partnership indicators to measure progress towards the outcome that All people in North East Lincolnshire “Feel Safe & are Safe” :-

- Overall Crime
- Violent Crime
- Domestic Abuse (crimes & incidents)
- Anti-Social Behaviour (incidents)
- East and West Marsh wards (overall crime and anti-social behaviour)
- Offending (including re-offending)
- Substance & Alcohol Misuse (including related harms and recovery rates)

The Partnership will also work collaboratively to develop Community Cohesion and tackle Hate Crime to ensure that all people in North East Lincolnshire “Benefit from sustainable communities”
The Partnership will also undertake activity to support the following aims:-

- To build increasingly self-sustaining and safe communities in the Humber area
- To build public confidence in the agencies involved in creating safer communities
- To provide services to victims and the most vulnerable that meet their needs

Each area of focus will be addressed by partners combining resources under a single framework and working collectively to agreed initiatives and action plans. Activity will be delivered by established thematic delivery groups linked to wider partnership working and utilising the OBA methodology. Performance will be monitored by the use of scorecards covering the following areas:-

- The Whole Population Outcome we are working towards: “All people in North East Lincolnshire feel safe and are safe”
- The Partnership Indicators that will inform progress towards our outcome
- The Story Behind the Baseline: showing history and distance travelled utilising intelligence on the forces, drivers and causes impacting on the indicators
- The Partners with a role to play in ‘Turning the Curve’
- Our coherent collection of actions
- Our Performance Measures

This approach will be underpinned by a newly established Outcomes and Resources Panel which will provide both high challenge and support to individual task group activities. This approach aims to embed OBA methodology and enable a better understanding of the impact and difference that is being made.
Baselines

The following tables show crime trend data for the Partnership Indicators. A mathematical formula utilising previous data figures has been used to show the direction of travel for overall crime. Crime and crime trends are subject to many variables and the upward projection and rate of increase for 2017/18 is a guide only.

Overall Crime  (Please note that additional crime categories were included after 2012/13)

Violent Crime  (includes Domestic Violence)
Domestic Abuse Crimes

Domestic Abuse Incidents

Domestic Abuse Crimes

Domestic Abuse Incidents
Anti-Social Behaviour incidents

East & West Marsh
Comparator - Overall Crime
East & West Marsh Comparator – ASB Incidents

Offending and reoffending
Substance & Alcohol misuse and related harm

All in treatment 2016/17

Successful completions of all in treatment
Overall Crime

The Safer & Stronger Communities Partnership has faced challenging times over the last four years. This has seen the majority of crime types rise in line with national trends. A clear focus has seen the situation start to slow down and plateau in 2016/17 with a less than 1% increase in overall crime for the year. This is no mean feat and has been achieved despite the substantial rise in violent crime caused by new crime categories being added to the statistics from April 2013. This has caused violent crime nationally to rise substantially, with North East Lincolnshire being no exception recording a further 882 reports of violence in the last year alone.

That said North East Lincolnshire is the best performing area within Humberside compared to the three other local authority areas, burglary is at its lowest level for over four years with its performance held up as best practice within the Humberside area. The latest Home Office IQuanta benchmarking data continues to show an improving situation indicating that the combined efforts of partners is paying off.

Overall crime rose in North East Lincolnshire by 0.95% (159 offences) whereas North Lincolnshire saw a 16.06% (1,719 offences) rise, Hull 14.91% increase (4,190 offences) and East Riding 17.8% increase (2,424 offences).

Violence including Domestic Abuse

A clear focus on domestic abuse and a robust policy on pursuing perpetrators by Humberside Police is seeing an increase in confidence to report domestic abuse with high risk repeat victimisation reducing. However violent crime remains a major cause for concern with 2016/17 end of year figures indicating that Violent Crime increased overall by 21.78% (882 offences) when compared to 2015/16 reinforcing the importance of violence being a Partnership indicator for 2017/18 and beyond.

Proposed Activity for 2017/18

- We will continue to develop our One System approach to Domestic Abuse
- We will focus our efforts on reducing violent crime in our night time economy and public places
- We will tackle the culture of violence through prevention, early intervention and wider communication messages
East & West Marsh

Two wards in North East Lincolnshire are responsible for 35% of all crime and 35% of all ASB as well as attracting a substantial level of resources from numerous other agencies. The High demand areas of East & West Marsh wards will continue as a Partnership indicator.

Proposed Activity for 2017/18
- We will continue to develop the Multi-agency integrated hubs in both East & West Marsh wards
- We will intervene early with identified families and individuals in the East & West Marsh wards to change behaviour and culture
- We will undertake targeted initiatives and intelligence led enforcement activity in the East & West Marsh wards to improve public confidence

Offending (including re-offending)

The Community Safety Partnership recognises that a large proportion of reoffending is committed by a relatively low number of offenders and a clear and consistent focus is required to both reduce offending and re-offending. This has been achieved through the adult integrated offender management programme and more effective monitoring of offenders in their own communities as part of the extended ‘Locality Scheme’. All offenders released from prison now receive a period of supervision and support to encourage them away from re-offending. Community rehabilitation has taken place with over 12,000 Community Payback hours being completed by offenders putting something back into the community.

The number of young people entering the criminal justice system continues to reduce as does the number sent to custody. A reduced cohort of young people reoffending caused a disproportionate number of offences to be recorded, this has now gradually reduced and is now just above the national average.

Proposed Activity for 2017/18
- We will continue to closely monitor prolific offenders under the Integrated Offender Management scheme with support from Humberside Police and other local partners.
- We will further develop locality working within high priority wards
- We will implement the Alcohol Abstinence Monitoring Requirement and contribute to evaluation of this pilot
Anti-Social Behaviour

The public consultation within the JSIA identified anti-social behaviour (ASB) as the number one concern. With over 4000 calls for service and the effect ASB has on a community it remains a Partnership indicator. A focus on victim care and their welfare still remains at the forefront of partnership activity and forms a golden thread across all areas.

Proposed Activity for 2017/18

- We will continue to tackle anti-social behaviour by targeting individuals and hot spot areas of the borough to improve public confidence
- We will put the victim at the centre of everything we do
- We will use the full range of legislative powers and sanctions to reinforce a message that ASB is not tolerated
Drug & Alcohol misuse

North East Lincolnshire continues to be challenged by the issues arising from drug and alcohol misuse. The borough has an aging opiate user population with opiate use being most prevalent. An emerging issue in North East Lincolnshire is the use of Novel Psychoactive Substances (NPS) in particular when linked to alcohol. In 2016/17 791 people received treatment for opiate use with 5.4% leaving treatment opiate free. In comparison the numbers of people engaging with services for other drug use or mixed drug and alcohol use increased but remained significantly lower in comparison.

Most people in North East Lincolnshire drink alcohol sensibly within recommended guidelines and have no adverse effect, however over 200 people accessed treatment for alcohol misuse. 75% of people accessing the services are in the 30-60 age group with twice as many men seeking help than women.

Proposed Activity for 2017/18
- A detailed Drug and Alcohol Needs Assessment will be carried out
- A new substance misuse recovery service will be commissioned for North East Lincolnshire
- A Recovery Hub will be established

Sustainable Communities and Community Cohesion

We recognise that there is a fragility within certain parts of our communities and more engagement is needed to understand community concerns better. The decision to leave Europe saw a rise nationally in hate related incidents and crime across the country. Whilst in North East Lincolnshire, we didn’t experience the same level of incidents as elsewhere, it is acknowledged that Hate Crime is under reported and there is a need to develop more cohesive and sustainable communities. We will continue to raise awareness of the benefits of our local diversity as the demographic of the area changes. The Partnership will continue to work collaboratively with key stakeholders to create the conditions for cohesive and sustainable communities to thrive to ensure that all people in North East Lincolnshire “Benefit from sustainable communities”

Proposed Activity for 2017/18
- We will establish a multi-agency sustainable communities and victim focus Task Group
- We will seek to undertake activity and engagement that raises awareness of the positive benefits of our diverse community
- We will support local groups via the Crime Reduction Fund to access funding to undertake activity that builds stronger and more sustainable communities
Governance

The Community Safety Partnership will establish an Outcomes & Resources Panel to provide resourcing support for the partners and monitor the progress made on the Partnership Indicators. The Panel will meet quarterly prior to each CSP Board meeting and report directly to the board identifying supporting measures required to improve performance. Each delivery group will produce a quarterly OBA performance scorecard showing the difference made and will be invited to attend where support or challenge is required.
CSP Delivery Structure Diagram 2017-18

Outcomes Framework

- Enjoy & Benefit from a strong economy
- Feel safe and are safe
- Enjoy good health & well being
- Benefit from sustainable communities
- Fulfil their potential through skills and learning

Strategic Advisory Board, Health & Well Being Board, Local Safeguarding Children’s Board, Children’s Partnership Board, Safeguarding Adults Board, Development & Growth Board, Safer & Stronger Communities Partnership, Youth Crime Board

Safer & Stronger Communities Partnership Executive

Outcomes & Resources Panel

- Police & Crime Commissioners & Community Safety Partnership
- Crime Reduction Fund Panel
- Sustainable Communities
  - Neighbourhood Watch
  - Victim Care
  - Engagement
- Communications Task Group
- Humberside Police TTCG
- Silver PREVENT Group
- CHANNEL Panel

Partnership Indicators

Overall Crime, Violent Crime, Domestic Abuse, ASB, E & W Marsh, Offending, Substance & Alcohol Misuse

- Violent Crime Public Place Task Group
- One System Approach Delivery Group
- Anti-Social Behaviour Task Group
- E. & W. Marsh Prototype Group
- Offending and re-offending Managed via National Probation Service & CRC and YOS
- Strategic Development Group Substance Misuse
- MARAC
- ASB Review Panel
The Community Safety Partnership

The North East Lincolnshire Community Safety Partnership (CSP) is known as the Safer and Stronger Communities Partnership. The CSP works in partnership with the Children’s Partnership Board, the Local Safeguarding Children’s Board, the Safeguarding Adults Board, the Health and Well Being Board and the Development and Growth Board.

CSPs are a statutory partnership of organisations who work together to create strategies and practical interventions to reduce crime and disorder in their local area.

The responsible authorities are:
- Humberside Police
- North East Lincolnshire Council
- Humberside Fire and Rescue Service
- Clinical Commissioning Group (NHS) & Public Health
- The National Probation Service (NPS) and ‘Purple Futures’ the Community Rehabilitation Company (CRC)

Other key partners include:
- Shoreline Housing Partnership
- Voluntary Action North East Lincolnshire (VANEL)
- Victim Support
- The Office of the ‘Police and Crime Commissioner’ (OPCC)
- NAVIGO (Mental Health)

OUTCOME: FEEL SAFE ...ARE SAFE
For further information on the Safer and Stronger Communities Partnership Plan 2017-20, or to get involved, please contact the Safer and Stronger Communities Team:

By phone: (01472) 324981
By email: collin.lomas@nelincs.gov.uk
By post: Municipal Offices, Town Hall Square, Grimsby DN31 1HU

NELC: 5635